



OFFICE OF THE GOVERNOR
HAGÁTÑA, GUAM 96910
U. S. A.

Executive Order No. 2003- 13

**RELATIVE TO ESTABLISHING THE OFFICE OF HOMELAND
SECURITY AND THE HOMELAND SECURITY ADVISORY
COUNCIL**

WHEREAS, the paradigm of geopolitical reality has shifted starkly in the past decade from a time when it was assumed that international relationships would be shaped by opposing national forces to an era when shadowy and clandestine groups of terrorists not necessarily aligned with any particular country pose threats as great as those of past wars and lesser confrontations between nations; and

WHEREAS, the first bombing of New York's World Trade Center in February of 1993 was a warning shot that few recognized as more than a bizarre disruption of routine, but the magnitude of the change in geopolitical dynamics was chiseled indelibly on the American psyche by the treacherous and tragic attacks of September 11, 2001; and

WHEREAS, the United States and its allies are now fully aware that these multifaceted attacks on commonly shared values of individual freedom and liberty include not only amorphous bands of terrorists but also state-sponsors dedicated to the destruction of democracy and freedom throughout the world; and

WHEREAS, our nation, of which Guam and its people are a small but significant part, is dedicated to defending itself, its allies and even those who out of fear, self-interest or indifference would prefer to sit on the sidelines against the alliance of terror that is abroad; and

WHEREAS, the Department of Homeland Security, formed at the national level to coordinate and direct America's defensive efforts, has asked that each state and territory establish a counterpart agency to oversee homeland security at the local level; and

WHEREAS, the protection and well-being of our island and its people require that our government fully support the national homeland security endeavor; and

WHEREAS, it is imperative that a comprehensive, cohesive and well coordinated plan to fully ensure the safety of Guam and its people be developed and implemented; and

WHEREAS, the plan must anticipate the protection of key resources, whether publicly or privately owned, that are essential to the minimal operations of the economy and the government, and must facilitate the work of emergency service responders in the event of any breach in the network of protection by terrorism of any sort; and

WHEREAS, on March 18, 2003, I, on the advice of Secretary Ridge, raised the terrorist threat to level Orange in Guam to strengthen security at our air and sea ports, public utility sites, public and private schools and at all places of significant public congregation.

NOW THEREFORE, I, FELIX P. CAMACHO, I' Maga'låhen Guåhan, Governor of Guam, by virtue of the authority vested in me by the Organic Act of Guam and the laws of Guam, hereby order as follows:

Section 1. Office of Homeland Security, Establishment of. There is established within the Office of the Governor of Guam, the Office of Homeland Security ("OHS"). The OHS shall be managed by the Governor's Special Assistant for Homeland Security ("Special Assistant"). The Special Assistant shall be an unclassified employee and shall



serve at the pleasure of the Governor of Guam ("Governor"). The Special Assistant's position shall be subject to the availability of funds, which may be locally appropriated or in the form of a federal grant award designated for such purpose.

Section 2. Office of Homeland Security, Mission of. In accordance with the homeland security responsibilities imposed upon the Governor by the President of the United States and federal law and regulation, the mission of the OHS shall be to develop and coordinate the implementation of a comprehensive plan to protect Guam and its people from terrorism, invasion, insurrection, rebellion, lawless violence or the threat thereof. In addition, the Special Assistant shall compile a comprehensive analysis of all entities within the Executive Branch of the government of Guam who have similar or overlapping responsibilities with the Office in order for the Governor to consolidate all such responsibilities.

Section 3. Office of Civil Defense. The Office of Civil Defense shall assist the Special Assistant for Homeland Security in carrying out his duties and responsibilities as defined herein.

Section 4. Special Assistant for Homeland Security, Functions of.

(a) The Special Assistant shall coordinate the Executive Branch's efforts to detect, prepare for, prevent, protect against, respond to, and recover from acts of terrorism, invasion, insurrection, rebellion, lawless violence or the threat thereof against Guam and its people.

(b) In carrying out its functions as defined in Section 4(a), the Special Assistant shall cooperate and coordinate his or her efforts and those of the OHS with (1) all branches of the government of Guam, including subdivisions thereof, (2) all agencies of the federal government, whether civil or military, (3) all agencies of the governments of all states, territories and freely associated states and the subdivisions of all such governments, (4) private entities within Guam or elsewhere in the United States whose participation would be helpful to the OHS in carrying out its mission, and (5) to the extent not preempted or prohibited by federal or local law, such foreign persons or entities, public or private, whose participation would be helpful to the office in carrying out its mission.

(c) The Special Assistant shall recommend to the Governor ways to improve coordination, cooperation and communication among and between (1) all agencies of all branches of the government of Guam, including subdivisions thereof, (2) all agencies of the federal government, whether civil or military, (3) all agencies of the governments of all states, territories and freely associated states and the subdivisions of all such governments, (4) private agencies within Guam or elsewhere in the United States whose participation would be helpful to the office in carrying out its mission, and (5) to the extent not preempted or prohibited by federal or local law, such foreign persons or entities, public or private, whose participation would be helpful to the office in carrying out its mission.

(d) The Special Assistant shall assemble, assimilate, synthesize and summarize for the Governor scholarly research, technological advice, and information concerning processes and organizational management practices with the objective of formulating the most cost-efficient and effective homeland security plan and procedures for Guam.

Section 5. Special Assistant for Homeland Security, Additional responsibilities and support for.

(a) It is further ordered that the Special Assistant shall coordinate the activities of all of the Executive Branch agencies pertaining to terrorism-related issues, including, but not limited to, legislative issues, contact with federal and local agencies, training and public outreach activities.



(b) It is further ordered that all departments and agencies of the government, however denominated, shall assist the Special Assistant in carrying out the purposes of this Executive Order and the functions of the OHS.

(c) It is further ordered that the Special Assistant shall coordinate activities between Guam departments and agencies, however denominated, and federal agencies on topics related to terrorism, and coordinate, in conjunction with the Guam State Clearinghouse, all Guam's requests for federal funds designated for terrorism-related activities, developing guidelines for such requests, and approving the distribution of any federal funds allocated to Guam.

(d) Utilizing the Incident Command System (ICS) concept of emergency management, the Special Assistant shall be the individual primarily responsible for coordinating the domestic response efforts of all departments and agencies in the event of an imminent terrorist threat and during and in the immediate aftermath of a terrorist attack within Guam and shall be the principal point of contact for and to the Governor with respect to coordination of such efforts. The Special Assistant shall coordinate with the U. S. Department of Homeland Security, as appropriate.

(e) The Special Assistant, in coordination with the U. S. Department of Homeland Security, shall review plans and preparations for ensuring the continuity of local government in the event of a terrorist attack threatening the safety and security of Guam, its people and its government.

Section 6. Homeland Security Advisory Council, Establishment of.

(a) I hereby establish a Homeland Security Advisory Council ("Council") to advise and assist the Governor, Lieutenant Governor and Special Assistant for Homeland Security with respect to all aspects of homeland security. The Council shall be a mechanism for ensuring coordination of homeland security-related activities of executive departments and agencies and effective development and implementation of homeland security policies.

(b) The members of the Council are the Governor, the Lieutenant Governor, the Attorney General, the Special Assistant for Homeland Security, the Adjutant General, the Assistant Adjutant General-Army, the Assistant Adjutant General-Air, the Chief of the Guam Police Department, the Chief of the Guam Fire Department, the Executive Manager of the Guam International Airport Authority, the General Manager of the Port Authority of Guam, the Administrator of Guam Memorial Hospital Authority, the General Manager of the Guam Power Authority, the General Manager of the Guam Telephone Authority, the General Manager of the Guam Waterworks Authority, the Director of the Customs and Quarantine Agency, the Administrator of the Guam Environmental Protection Agency, the Director of the Department of Public Health and Social Services, the president of the Mayors' Council of Guam and such other persons as the Governor may from time to time designate and invite to attend meetings that pertain to their responsibilities.

(c) The Council shall meet at the Governor's call. When the Governor is absent, the Lieutenant Governor shall preside. The Special Assistant shall prepare, at the direction of the Governor, the agenda for each meeting. The Special Assistant shall maintain records of the Council's proceedings.

Section 7. Order Not to be Construed to Enlarge Legal or Equitable Remedies. This order does not create any right or benefit, substantive or procedural, enforceable at law or equity by a party against Guam, its departments, agencies or instrumentalities, its officers or employees or any other person.



Section 8. Executive Order, Filing of. Upon the execution of this Executive Order, a copy of it shall be filed by the Special Assistant with the Speaker and the Legislative Secretary of the Guam Legislature, the Attorney General and the Compiler of Laws, the Chief Justice of the Supreme Court of Guam, the Presiding Judge of the Superior Court of Guam, Guam's Delegate to Congress and the Secretary of the U. S. Department of Homeland Security.

SIGNED AND PROMULGATED at Hagåtña, Guam this 21st day of April 2003.

Handwritten signature of Felix P. Camacho in cursive script.

FELIX P. CAMACHO
F' Maga' Lahen Guåhan
Governor of Guam

COUNTERSIGNED:

Handwritten signature of Kaleo Moylan in cursive script.

KALEO MOYLAN
Segundu Maga' Lahen Guåhan
Lieutenant Governor of Guam

